

EXHIBIT 2

IN THE UNITED STATES DISTRICT COURT
FOR THE SOUTHERN DISTRICT OF ILLINOIS

JANIAH MONROE, MARILYN)
MELENDEZ, EBONY STAMPS,)
LYDIA HELENA VISION, SORA)
KUYKENDALL, and SASHA REED,)

Plaintiffs,) Case No.

vs.) 18-CV-156-DRH-DGW

BRUCE RAUNER, JOHN BALDWIN,)
STEVE MEEKS, and MELVIN)
HINTON,)

Defendants.)

Videotaped Deposition of WILLIAM F. PUGA, M.D.

Chicago, Illinois

Friday, April 19, 2019 - 1:41 p.m.

Reported by:

ELIA E. CARRIÓN, CSR, RPR, CRR, CRC

Job No. 25002

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1 of knowledge, but certainly not -- not the knowledge
 2 that we have today about it.
 3 Q. Did you treat transgender patients in the
 4 fellowship?
 5 A. Not that I recall.
 6 Q. You mentioned a -- you mentioned doing a
 7 speaking engagement about it. But I -- I guess
 8 specifically, did you treat transgender individuals
 9 at that point?
 10 A. No.
 11 Q. Okay.
 12 A. It was all based on research and learning
 13 and more theoretical than -- than -- than by ex --
 14 from experience.
 15 Q. Okay. And so are you a member of the
 16 transgender committee?
 17 A. Yes, I am.
 18 Q. And are you a member or a participant?
 19 'Cause I've seen both of those terminologies --
 20 terms -- terms used.
 21 A. I -- I started out as a participant and
 22 then I was asked to be the chair. The medical
 23 director, Dr. Meeks, appointed me as the chairman of
 24 the committee.

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1 Q. When did that happen?
 2 A. I believe -- somewhere around, I believe,
 3 either July or August of last year.
 4 Q. So July, August of 2018 --
 5 A. Yes.
 6 Q. -- you became the chair?
 7 A. Yes.
 8 Q. And prior to that, it had been Dr. Meeks?
 9 A. Yes.
 10 Q. Who is the medical director?
 11 A. Correct.
 12 Q. Dr. Meeks is still on the committee?
 13 A. Yes.
 14 Q. And so was Dr. Hinton?
 15 A. Yes.
 16 Q. And what -- what is the difference
 17 between a member and an attendee?
 18 A. The -- the members of the committee
 19 are -- are -- vote and -- and -- and are able to
 20 make decisions for the -- for the department.
 21 The attendees can provide information,
 22 can provide a rebuttal, can present concerns, and
 23 they will present information and -- and then we
 24 discuss it as -- as a committee and -- and we'll

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1 make decisions for the department.
 2 Q. And so you're saying you -- you then --
 3 so the -- the members would include the agency
 4 medical director, Dr. Meeks; you, Dr. Puga --
 5 A. As a chief of psychiatry. And then the
 6 chief of -- of operations.
 7 Q. So that -- so it would also include the
 8 chief of operations, Sandy Funk?
 9 A. She recently retired, yes.
 10 Q. When did Sandy Funk retire?
 11 A. I believe the beginning of this month or
 12 the end of this last month, end of March.
 13 Q. And who has replaced -- I'm sorry. Does
 14 Sandy identify as female or --
 15 A. Yes.
 16 Q. -- male? Okay.
 17 Who replaced her?
 18 A. Chief Eilers, E-I-L-E-R-S.
 19 Q. Okay. And -- and then the committee
 20 would also include?
 21 A. Transfer coordinator.
 22 Q. The transfer coordinator. Is that
 23 Doug Stephens?
 24 A. Yes, it was. I believe Ms. Wortley, I

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1 don't remember her first name -- W-O-R-T-L-E-Y, I
 2 believe is current -- currently sits on the
 3 committee. Yeah, I'm -- I'm not sure if that's by
 4 designation, if she was assigned to that, or -- but
 5 she usually sits on the committee. And also
 6 Dr. Hinton, chief of mental health and addictions.
 7 Q. Okay. So -- so you've listed off five
 8 committee members?
 9 A. Yes.
 10 Q. Including you?
 11 A. Yes.
 12 Q. Okay.
 13 A. Now, aside from us, we ask the regionals
 14 to participate. And our -- our three regionals --
 15 regional psychologists include Dr. Reister,
 16 Dr. Fairless, Dr. Horn.
 17 Q. You asked those three regional
 18 administrators to participate?
 19 A. Right.
 20 Q. Okay. And Dr. Reister is the southern
 21 region; is that right?
 22 A. That's right.
 23 Q. And doc -- and Dr. Fairless is?
 24 A. Central region.

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1 Q. Central. And doctor -- I'm --
 2 A. Horn.
 3 Q. I'm sorry. Are these all psy -- PhD
 4 psychologists?
 5 A. Yes.
 6 Q. Okay. So Dr. Fairless is central and
 7 Dr. Horn is northern?
 8 A. Yes.
 9 Q. And so you've got attendees. If you're
 10 making a decision, though, that will be a vote among
 11 the five committee members?
 12 A. Right.
 13 MR. KNIGHT: I'd like to mark this as Puga
 14 Exhibit 11. Okay.
 15 (WHEREUPON, a certain document was
 16 marked Puga Exhibit 11, for
 17 identification, as of
 18 April 19, 2019.)
 19 Q. (By Mr. Knight) Okay. Dr. Puga, would
 20 you -- can you identify Puga Exhibit 11?
 21 A. Yes.
 22 Q. What is it?
 23 A. This is -- per facility, these are the
 24 people that are in -- charged with the treatment for

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1 the transgender population.
 2 Q. So are these -- what is -- are they
 3 physicians? Are they mental health professionals?
 4 What -- what are their positions?
 5 A. These are mental health professionals.
 6 Q. And are these all master's level?
 7 A. At least, yes.
 8 Q. Okay.
 9 A. Some -- some are doctoral levels.
 10 Q. Are all these people still working for
 11 the Department of Corrections -- or working in the
 12 Department of Corrections?
 13 A. Yes. I don't know if this is updated;
 14 but, yes, from -- they're all in -- in the
 15 department from -- I -- I -- I don't know all of
 16 them personally. And I -- I -- I can't tell you if
 17 this is the latest updated version.
 18 Q. Are these people who also may attend the
 19 committee meetings?
 20 A. Yes.
 21 Q. And do they do that by phone?
 22 A. Yes. And the -- the committee meetings
 23 are -- have -- have many people that are involved.
 24 And typically, for example, you know, we'll have

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1 our -- our monthly meeting. The -- the -- the five
 2 members are -- are there, are present. Every --
 3 every time I've been on -- on a call, Dr. Reister's
 4 been on it, and most of the time -- the vast
 5 majority of the time, the other two regionals are
 6 on.
 7 Every facility has representatives,
 8 including the therapists that are listed here. The
 9 assistant warden of programs, sometimes the warden.
 10 The medical -- someone from the medical department
 11 and their facility, whether that's the HCUA, the
 12 healthcare unit administrator, or the -- the
 13 physician. And those are -- those are the people
 14 that are -- that -- that will be part of the
 15 presentation.
 16 So most -- many of these people, when
 17 they're presenting, will stay for the whole duration
 18 of the -- of the committee time, which is typically
 19 two, two and a half hours. And -- and most of --
 20 most people will be participating. Not all of them
 21 have -- you know, and -- and anybody can -- can --
 22 can give input and give help to the understanding of
 23 the situation, but -- but it is a -- the committee
 24 is -- is -- is -- it's a large committee that --

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1 that -- that is very well attended.
 2 MR. KNIGHT: I'd like to mark this as Puga
 3 Exhibit 12.
 4 (WHEREUPON, a certain document was
 5 marked Puga Exhibit 12, for
 6 identification, as of
 7 April 19, 2019.)
 8 Q. (By Mr. Knight) Dr. Puga, Exhibit 12,
 9 have you seen this?
 10 A. Yes.
 11 Q. And can you identify Exhibit 12?
 12 A. Yes. This is a listing per facility of
 13 the -- the medical administration, the administra --
 14 warden administration, as well as medical
 15 administration.
 16 Q. And are these the additional people who
 17 might be at meetings?
 18 A. Yes.
 19 Q. Is there anyone else, other than the
 20 people listed on Exhibit 11 and Exhibit 12, who is
 21 present at meetings?
 22 A. From time to time, there will be a --
 23 you know, we've had nurse -- a nurse practitioner in
 24 place of the -- the medical director, you know,

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1 Q. And who conducted the training -- or the
 2 lecture?
 3 A. A psychologist. I -- I -- I don't recall
 4 his name offhand. I'd have to look -- look that up.
 5 Q. And the one in August, where was that?
 6 A. That was in Minneapolis.
 7 Q. And how long was the session that
 8 addressed transgender healthcare?
 9 A. It -- it was probably about an hour and a
 10 half, I believe.
 11 Q. And do you know who provided that
 12 training -- or that lecture?
 13 A. A psychologist out of California. I
 14 don't -- I don't recall his name. There's --
 15 different than the one I heard speak last week.
 16 Q. You mentioned -- so was the -- the
 17 session last week provided by Jennifer Sexton and
 18 Theresa --
 19 A. No.
 20 Q. -- Wickham?
 21 A. No. It -- I believe it was a male.
 22 Q. Male.
 23 Okay. You mentioned seeing patients in
 24 private practice. When were you in private

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1 practice?
 2 A. I continue to have a small private
 3 practice, but since 1990.
 4 Q. How many transgender patients have you
 5 seen?
 6 A. Just in private practice or hospital
 7 also?
 8 Q. Yes. I'm talking about private practice
 9 right now.
 10 A. I have one active patient. A wife of a
 11 transgender patient, and parents of a transgender
 12 patient.
 13 Q. Currently, have you had any other
 14 patients other than the one you mentioned that you
 15 have now?
 16 A. In -- in a hospital setting, I've had --
 17 Q. Okay. I'm talking about private practice
 18 right now. We'll talk about the hospital next.
 19 A. Yes. One other.
 20 Q. So two while in private practice?
 21 A. Yes, I believe so.
 22 Q. And are you overseeing -- I -- do you
 23 prescribe hormone therapy?
 24 A. No.

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1 Q. Do you -- and then -- let's see. In --
 2 in the hospital setting, when -- when were you
 3 working at a hospital?
 4 A. Until -- from 1990 till 20 -- 2017.
 5 Q. Was that a full-time position?
 6 A. For the 16 years prior to -- yeah, from
 7 20 -- from the year 2000 to 2016, 2017, yes. So...
 8 Q. Okay. And then prior to the 2001 to
 9 2016, it was part-time?
 10 A. Yes. It was along with my private
 11 practice, so it was -- I wasn't an employed
 12 physician. I was an employed physician at a
 13 hospital from about year 2000 to 2017.
 14 Q. And over the time that you worked in the
 15 hospital, how many transgender pat -- patients did
 16 you treat?
 17 A. There were only about three.
 18 Q. And were you treating them for gender
 19 dysphoria or for other issues?
 20 A. Other issues.
 21 Q. In your career, is there any other time
 22 that you have treated transgender -- or patients
 23 with gender dysphoria for gender dysphoria?
 24 A. I have consulted with a school regarding

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1 transgender care and -- of -- of a student. I think
 2 one, two, three -- probably three, three students.
 3 Q. And what kind of consultation were you
 4 providing?
 5 A. Psychiatric consultation to the -- to the
 6 administration, District 155 in Crystal Lake.
 7 Q. And just to clarify, when you mentioned
 8 having a transgender patient -- having two
 9 transgender patients in your private practice, were
 10 you treating them for gender dysphoria?
 11 A. They -- they see therapists -- they've
 12 seen -- they had seen therapists. My role was more
 13 limited, as far as dealing with their mood
 14 disorders. And part of what I do in -- in -- when
 15 I -- in con -- when I see them as patients is that
 16 I -- I -- I -- I do a lot of supportive
 17 psychotherapy, but mostly my role was medication
 18 management of their psychiatric illness.
 19 In the school context, it was -- it was
 20 trying to help the staff understand the -- the
 21 dynamics of -- of -- of -- of the individual and how
 22 to support them, how to help them in -- in --
 23 acclimating to their -- to their environments.
 24 Q. So the school context was to help

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1 acclimating the student as a -- as someone with
 2 gender dysphoria to the school climate?
 3 A. Yes. Helping them -- helping the staff
 4 to understand the dynamics, helping them to
 5 understand the -- you know, their -- their -- their
 6 potential roles and how to be supportive and how
 7 to -- how to -- how to -- how to make that a smooth
 8 transition in dealing with the psychosocial aspects.
 9 Q. Have you -- we talked about two
 10 conferences that you attended and went to sessions.
 11 Have you attended any other training or -- about
 12 treatment of gender dysphoria?
 13 A. Not specifically that I -- that I -- that
 14 I can recall. You know, I -- I -- the transgender
 15 issues have been more -- more of a focus in -- in
 16 our society lately, and so though I may have had,
 17 you know -- I -- and I don't recall where my prior
 18 training is.
 19 Certainly when I encounter a situation
 20 that I'm not familiar with, no matter what it is in
 21 my professional life, I will research it, study it,
 22 review the literature, take a look at and learn as
 23 much as I can about it because I want to -- I want
 24 to -- I want to do the best I can with a particular

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1 patient. So, you know, that's -- that's part of
 2 what we do in medicine.
 3 Q. Do you see yourself as an expert in the
 4 treatment of gender dysphoria?
 5 A. I -- I think I have developed an
 6 expertise that -- that if I compared myself to other
 7 people in -- in -- in my field, I think I
 8 probably -- I would -- I would say I probably have
 9 more experience and -- and more working knowledge
 10 than the -- than the average person -- the average
 11 psychiatrist.
 12 Q. And is that because of your experience on
 13 the transgender committee?
 14 A. Partially, yes.
 15 Q. Anything else?
 16 A. As -- as -- as you can see, I've -- I've
 17 had experiences in -- in -- in multiple different
 18 aspects of the -- of -- of gender dysphoria, whether
 19 it means supporting a spouse, supporting family,
 20 supporting the individual, supporting them
 21 academically or at the academic setting, working,
 22 you know, with severe mental illness in -- in that
 23 population.
 24 So, you know, I -- I've had a lot of

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1 experience. This is -- this is not something that
 2 is very common in the world, and -- and I've -- and
 3 I've had relatively, you know, a fair amount of
 4 experience with this -- with this population.
 5 Q. Okay. The -- so there's -- is there
 6 anything else that you believe makes you an expert
 7 in this field, other than the things we've already
 8 talked about?
 9 A. No. I -- I think I have a good working
 10 knowledge, and I'm -- and I'm still learning and I'm
 11 still growing in -- in -- in all areas, and --
 12 including this one.
 13 Q. Are you a WPATH member?
 14 A. No.
 15 Q. Have you ever been to a WPATH conference?
 16 A. No. I plan to go in September.
 17 Q. Have you ever -- are -- are you aware of
 18 some of the experts in the field, Dr. Ettner,
 19 for example?
 20 A. No. I can't say that I -- I've read --
 21 I -- I don't know who the authors were of things
 22 I've read, and I -- I -- I can't say I can -- I can
 23 name experts. I'm sorry.
 24 Q. Are there anyone -- is there anyone you

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1 can identify as an expert in the field; that is, in
 2 terms of people who do research or people who see
 3 transgender people on a -- on a regular basis?
 4 A. I consider Dr. Reister an expert, and
 5 I -- I -- I -- he has -- he has probably more
 6 experience than anybody I know of.
 7 Q. Is he more of an expert in the field than
 8 you are?
 9 A. Yes, I would say so.
 10 Q. Outside of Dr. Reister, is there anyone
 11 else you would identify as an expert in the field?
 12 A. Not that I know of.
 13 Q. And in your position, you oversee all of
 14 the Department of Corrections' psychiatrists?
 15 A. Yes. Psychiatry is under my -- is --
 16 is -- is under my care, yes. We have a vendor,
 17 Wexford, that employs and -- and supervises the --
 18 the psychiatrists, but -- but they, as State of
 19 Illinois, they -- they answer to -- to us and so --
 20 too psychiatry answers to me.
 21 Q. And those are the psychiatrists at the
 22 various facilities?
 23 A. Yes.
 24 Q. And you oversee the -- the paperwork, the

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1 A. That's correct.
 2 Q. The committee will make that decision?
 3 A. Right.
 4 Q. And similarly, that would be true for
 5 Exhibit 12, the people listed on that list are not
 6 making the final decision?
 7 A. Right.
 8 Q. I believe you said, then, that the
 9 committee -- the five members of the committee will
 10 make decisions by vote?
 11 A. Yes.
 12 Q. So they'll be recommendations from the
 13 different facilities and then the committee will
 14 discuss and there's a -- there's a telephone
 15 conference, is that -- I think you said?
 16 A. Yes.
 17 Q. There's a telephone conference. And
 18 there will be people -- the mental health staff
 19 professionals from the facility will be on the
 20 phone?
 21 A. Yes.
 22 Q. And -- and they'll be making
 23 recommendations for the treatment they think should
 24 be provided? Is that the way that works?

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1 A. Yes. Well, whenever -- whenever a
 2 transgendered individual arrives at their parent
 3 facility, within 30 days they will be brought up to
 4 the committee. And so during -- prior to that,
 5 the -- the primary therapist, who will be one of the
 6 people on the transgender health staff, will -- will
 7 see them and complete our -- our form DOC 0400,
 8 which will provide details of -- of the offender.
 9 More or less a snapshot of them. Mental healthwise,
 10 healthwise, sexual history, and -- and any requests
 11 or any concerns. And then -- and then that -- that
 12 is sent to the committee ahead of time.
 13 Their -- their MAR, so medical
 14 administration record, is also sent. And I have --
 15 and -- and -- and so that -- that's presented. And
 16 so they present concerns or -- or if there's no
 17 concerns, they will present the -- the -- the case,
 18 quote/unquote.
 19 And from there, we'll -- we'll hear about
 20 it, we'll hear -- we'll identify any concerns, any
 21 problems, what have you, any -- we will give some
 22 direction. You know, if there's a request for
 23 hormones, if there's a request for anything in
 24 particular, you know, we'll take a look at that.

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1 And we'll take a look at anything that seems
 2 problematic, and -- and then we will make a
 3 decision.
 4 Now, just because the five of us are,
 5 quote/unquote, voting members, you know, we -- it
 6 doesn't mean that -- that -- that -- that -- that --
 7 that we -- we will ignore input. We take other
 8 people's input and -- and in order to -- in order to
 9 make the decision.
 10 Q. Okay. So you take into account the input
 11 of the facility staff who are on the phone, you
 12 might take into account the input of one of the
 13 psychological administrators; is that right?
 14 A. Yes.
 15 Q. And -- but then you'll ultimately make
 16 the decision?
 17 A. Right.
 18 Q. Are there any other kinds of medical
 19 conditions where the decision is made by a
 20 committee?
 21 A. Informally, yes.
 22 Q. What do you mean -- and -- and what
 23 decisions are made by a committee?
 24 A. Sometimes if it's complicated medical

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1 condition, medical/psychiatric, or, you know, we've
 2 had issues of dementia, we've had issues of other
 3 things that kind of impact that we're looking at,
 4 you know, we -- we -- we -- we convene as a -- as
 5 a -- as a committee, so to speak, of administrators,
 6 and we take a look at what -- what would be
 7 important in the -- in the treatment of that
 8 particular individual.
 9 So there are times when, you know,
 10 complicated medical or psychiatric conditions have
 11 come up that we -- that we -- that we form a -- a
 12 small committee and make -- and make decisions.
 13 Q. And there's a formal committee or --
 14 A. No. Informal.
 15 Q. Okay.
 16 A. It's an informal.
 17 Q. So I'm asking: This is a formal
 18 committee?
 19 A. Yes.
 20 Q. Is there any other any medical decision
 21 that is made by a formal committee?
 22 A. That I know of, no.
 23 Q. And the -- the -- what you're talking
 24 about in terms of complicated mental health cases,

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1 continuous quality improvement, and -- and --
 2 program that -- that reviews that. We have a
 3 federal monitor that has been at our R&C centers and
 4 they reviewed that recently. They have not found it
 5 to be problematic.
 6 Q. What -- what -- what kind of federal
 7 monitor is there?
 8 A. It's a -- from our Rasha settlement, we
 9 have a federal monitor that's -- that -- that's been
 10 working with the department.
 11 Q. Does the -- that -- the -- that Rasha
 12 monitor is -- is -- you're -- you're saying that the
 13 24-hour review is supposed to happen for all
 14 prisoners, not just those with gender dysphoria?
 15 A. That's correct.
 16 Q. And you're saying the Rasha monitors
 17 reviewed that?
 18 A. Yes.
 19 Q. And is that reported to the committee?
 20 A. That's reported to the department. I've
 21 read -- I've read that, I've spoken with them about
 22 that, and --
 23 Q. Right. I'm asking about the committee,
 24 though. Does the committee -- does the committee

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1 get reports to ensure that these exams are happening
 2 within 24 hours?
 3 A. No. That's not the scope of the
 4 committee, but -- but no, they don't -- the
 5 individuals on the committee, I think all -- all of
 6 us do get that feedback, but -- but not as a
 7 committee itself.
 8 Q. And on page 2, there's the provision F1
 9 that says -- I'm sorry -- F2, it says that the
 10 department shall not perform or allow the
 11 performance of any surgery for the specific purpose
 12 of gender change, except in extraordinary
 13 circumstances. Do you see where I'm reading?
 14 A. Yes.
 15 Q. And that would be determined by the --
 16 the director, Director Baldwin?
 17 A. Yes.
 18 Q. And are there any other medical
 19 treatments -- and -- and so this is talking about
 20 surgery to treat gender dysphoria?
 21 A. Correct.
 22 Q. Are there any other -- are you aware of
 23 any other forms of surgery where -- that require the
 24 review of Director Baldwin?

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1 A. I -- I'm not sure.
 2 Q. Okay. You're not aware of any?
 3 A. I'm not aware.
 4 Q. Are you aware of why this is such a high
 5 standard and requires this level of review?
 6 A. Am I aware of why? No.
 7 Q. Can you think of any other treatment
 8 that -- or medical procedure that -- where this
 9 standard must be met, the extraordinary
 10 circumstances standard?
 11 A. You'd have to ask Dr. Meeks. I'm not --
 12 I'm not sure.
 13 Q. You can't think of any?
 14 A. You know, I'd -- I'd -- I'd just be
 15 speculating.
 16 Q. Okay. And -- and there's never been
 17 approval of surgical treatment for gender dysphoria,
 18 has there, by the committee?
 19 A. That I know of, there has not been.
 20 Q. And then No. 3 says: Hormone therapy
 21 will require higher approval of the agency medical
 22 director. You see where I'm reading?
 23 A. Yes.
 24 Q. Is -- are there other kinds of treatments

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1 that require approval of the medical director?
 2 A. I -- I can't speak for the medical
 3 director. I'm not sure.
 4 Q. Well, I mean, you provide other kinds of
 5 care and you prescribe anti -- I should say not you
 6 personally, but the -- the psychiatrists that work
 7 for you -- prescribe antipsychotics or
 8 antidepressants or other kinds of -- of medical
 9 treatments; right?
 10 A. Uh-huh, yes. And we do have some control
 11 over that. We have a formulary and -- and there are
 12 reasons why some things are restricted. They're
 13 not -- we don't say necessarily no to -- to -- to
 14 anything in particular, but there are -- are --
 15 are some treatments that are -- that are problematic
 16 in our department. So I took off the formulary a
 17 medication that was being very highly abused,
 18 for example, and -- and trafficked -- trafficked,
 19 and I made it a little less easy to access because
 20 we have other options. And so --
 21 Q. They are -- and I'm sorry.
 22 Let's say we're talking about a
 23 medication that's on the formulary, are there any
 24 medications that the psychiatrists who work for you

1 are required to get agen -- the agency medical
2 director sign-off on before they can be prescribed?

3 A. Not if they're on the formulary.

4 Q. And what if they're not on the -- what if
5 they're off the formulary, does that require --

6 A. There's a procedure.

7 Q. -- agency medical review, or does it
8 require Wexford review?

9 A. It requires Wexford review, but then I
10 can appeal -- they can appeal to me.

11 Q. Okay. So -- so that doesn't go to the
12 agency medical director either if it's off
13 formulary?

14 A. Right.

15 Q. Okay. That would go to Wexford for
16 approval?

17 A. Right.

18 Q. Okay. Okay. And then the -- at the
19 bottom of the page, there's a provision which talks
20 about establishing the committee and that it -- it
21 sets out a purpose. So its purpose of reviewing
22 placements, security concerns, overall
23 health-related treatment plans, and oversee
24 gender-related accommodation needs of these

1 will -- we will look at all those things that we --
2 sometimes an accommodation has been switching to
3 another facility.

4 Q. What do you mean by "switching to another
5 facility"?

6 A. We've had -- we've had several
7 transgender patients who would do better having more
8 services, for example, available. Some of the
9 facilities don't have much, as far as how many
10 transgender patients there are or the -- the -- the
11 availability of groups, and so we've -- we've --
12 we've transferred, you know -- from -- better access
13 to treatment. We've had a couple of transgender
14 individuals that we've moved to a female facility.

15 Q. Okay. And those two, though, were done
16 because of court actions requesting transfer; right?

17 A. We did it because we -- we thought it was
18 appropriate as --

19 Q. Well, there -- there were court actions
20 requesting transfer in both of those cases, though,
21 weren't there?

22 A. Yes.

23 Q. Okay. And then on page 3, there's a
24 reference to the chief administrative officer, under

1 offenders.

2 So is that your understanding of the
3 purpose of the committee, is that what -- what's
4 written there?

5 A. Yes. Uh-huh.

6 Q. And then this sets out the members of the
7 committee. It actually identifies four people.
8 You're saying that even though this identifies four
9 people, you're now a fifth member of the committee?

10 A. Right. My position didn't exist when
11 this was written.

12 Q. And up until the time that you became the
13 head of the committee, Dr. Meeks was the head of the
14 committee?

15 A. Yes.

16 Q. What are gender-related accommodation
17 needs?

18 A. There are times when we may have to look
19 at providing a -- a -- for example, for the male to
20 female sports bras. There are times when -- when
21 they will need shower accommodations and shower
22 separately or shower somewhere else. There are
23 times when -- there'll -- there'll be requests for
24 certain -- certain things, and so we -- we -- we

1 requirements. Is that Director Baldwin?

2 A. No. That's the warden at the facility.

3 Q. And do you know -- are you aware of
4 whether the wardens at the facilities have
5 maintained a written procedure for -- that's -- as
6 set forth here?

7 A. I don't know specifically. I know that
8 there -- I've seen notes kind of highlighting these
9 and -- and -- and the -- the medical doctor filling
10 them out.

11 Q. The committee doesn't do anything to
12 ensure that those happen --

13 A. The --

14 Q. -- that those procedures are put in
15 place?

16 A. The DOC 0400 is fairly comprehensive and
17 it does have a medical piece there and the medical
18 provider is -- is at the committee meeting and so
19 we -- you know, we have been -- you know, we have
20 access to them and their information, and -- and...

21 Q. Okay. But my question was: Do you, the
22 committee -- does the committee do anything to
23 ensure that those -- that policy is in place at the
24 facilities?

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1 Dr. Hinton was at least the editor. I don't know if
 2 he had input from Dr. Reister.
 3 Q. Is this -- what -- what is the purpose of
 4 this document?
 5 A. To standardize care, mental health
 6 throughout the department, to serve as a guide for
 7 questions of how the department would like -- would
 8 like mental health to proceed.
 9 Q. Are the facilities expected to follow
 10 the -- the -- the standard operating procedure?
 11 A. The mental health providers are, yes.
 12 Q. The mental health providers at the
 13 facilities are expected to follow this SOP?
 14 A. Yes.
 15 Q. The -- is the committee familiar with the
 16 importance of using pronouns consistent with a
 17 patient's gender identity?
 18 A. Yes.
 19 Q. And -- and you try to -- to do so --
 20 A. Yes.
 21 Q. -- the committee does? Is that right?
 22 A. Yes.
 23 Q. And you expect the facilities to have to
 24 do that?

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1 A. Yes.
 2 Q. Would you consider that to be a -- a part
 3 of the -- the adequacy of the medical care; in other
 4 words, adequate medical care for a transgender
 5 individual would involve using proper hormones?
 6 A. Proper hormones?
 7 Q. I'm sorry. Proper pronouns. The correct
 8 pronouns?
 9 A. We think that's respectful, and it's a --
 10 it's a -- it's -- it's to show that you respect the
 11 person and -- and -- and approach their care in a
 12 dignified manner. So we -- we certainly expect
 13 that.
 14 Q. Is it a part of the treatment for gender
 15 dysphoria.
 16 A. If they -- if they request it. Not
 17 everyone wants that. But if they -- if -- we will
 18 do that, but with their permission.
 19 Q. Right. Assuming that it is -- the
 20 patient has sought to live consistent with their
 21 gender identity and requests that pronouns and names
 22 be used that are consistent with their gender
 23 identity, would you understand or agree that's a
 24 part of the treatment for the condition?

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1 A. Yes.
 2 Q. What about name usage? Isn't having --
 3 being able to use a name that's consistent with
 4 someone's gender identity important treatment for
 5 some individuals with gender dysphoria?
 6 A. Yes.
 7 Q. Does the -- does the committee review
 8 that and advise facilities to -- to use the names
 9 that are -- that -- that, for example, are chosen by
 10 an individual to be consistent with their gender
 11 identity?
 12 A. Yes. We certainly encourage that. And
 13 some -- I tell you, sometimes at our com -- at our
 14 committee someone has accidentally or -- or
 15 misspoken and -- and used the wrong pronoun and --
 16 and they get corrected, and -- you know, and -- and
 17 so we -- and if that continues in that presentation,
 18 we, you know, stop and we -- we reiterate the
 19 importance of it. That has happened on one of the
 20 committee -- one -- at one committee meeting.
 21 Q. There is in this document information
 22 about transfers. And this is for the transgender
 23 medical care. Do you know why that's there?
 24 A. Where is -- where is that exactly?

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1 Q. Page 57. At the bottom, the continuity
 2 of care for transgender patients.
 3 A. The -- we want to make sure that -- that
 4 the care remains consistent and -- and -- and the
 5 transgendered patient doesn't have -- their needs
 6 aren't overlooked. And although you can have a
 7 committee that will meet and make some decisions
 8 for -- for support of care, that's at that facility
 9 and that's understood at that facility.
 10 But we want to make sure if they go to
 11 another facility, that they -- that they -- that
 12 they can be consistent with it, that they recognize,
 13 you know, what has been helpful, what -- what --
 14 what they need to continue to do. And so we want to
 15 reinforce -- reinforce the fact that their treatment
 16 will continue at the next -- the next receiving
 17 facility.
 18 Q. Do anything -- do anything -- does the
 19 committee do anything to make sure that that
 20 happens?
 21 A. That it gets --
 22 Q. That the care is continued -- is -- is
 23 continued at the new facility?
 24 A. Yeah. Well, we review -- you know,

1 think we are meeting their needs, yes.
 2 Q. Can you -- but the committee intends to
 3 make its decisions consistent with WPATH
 4 Standards of Care?
 5 A. Consistent with -- with good treatment
 6 of -- of the individual, which as we -- as we look
 7 at it, it's consistent with WPATH standards, yes.
 8 Q. Well, other than the WPATH Standards of
 9 Care, are there any other standards that the
 10 committee is make -- guiding or using to guide its
 11 decisions?
 12 A. I -- I have -- I've reviewed literature
 13 and I have -- I have used -- used literature to try
 14 to help formulate some of how we -- how we do
 15 things. I have reviewed other state's policies, and
 16 so I -- as I mentioned, we are continuing to make
 17 progress and continuing to -- to adapt in the best
 18 way that we -- best way to -- to treat our -- our --
 19 our -- this population.
 20 Q. Okay. So you mentioned two other things
 21 in addition to the WPATH Standards of Care.
 22 A. Uh-huh.
 23 Q. And -- and are those things that you
 24 follow instead of the WPATH standards?

1 A. So as I came into this committee, there
 2 were already some -- some set ways that we've been
 3 doing things. And as I look at the WPATH standards,
 4 I -- I -- I find that my predecessors that set this
 5 up, including Dr. Reister, I think were -- were --
 6 seem to -- to follow the WPATH standards. And it
 7 seems -- it seems appropriate.
 8 There are some other things that I'd like
 9 to continue to do and continue to -- to modify in --
 10 in making things better. As my role as an
 11 administrator, my -- my role is to continue to -- to
 12 look at things, to continue to make progress, to
 13 continue to improve, and -- and continue to -- to --
 14 to strive for, you know, doing the best quality work
 15 we can do.
 16 So I continue to strive for that, and I
 17 will continue to -- to -- to keep a pulse on the
 18 literature and on -- on the trends and -- and this
 19 is an evolving process. And so what we have today
 20 may not be what we have in a year or two years, and
 21 it's certainly not something that -- it certainly is
 22 different than a year ago when I started.
 23 Q. Okay. Well, I'm asking about currently,
 24 not about whether these things will change in the

1 future, just to be clear.
 2 A. Uh-huh. Uh-huh.
 3 Q. And so currently, you'd mentioned the
 4 WPATH standards as governing the committee, that
 5 they -- that they were already governing the
 6 committee; is that right?
 7 A. It -- it appears so, yes.
 8 Q. And at least that's your understanding?
 9 A. Yes.
 10 Q. That -- that the committee was intending
 11 to follow the standards of care?
 12 A. It appears to me that -- that that's the
 13 case. And in my conversations with Dr. Reister, who
 14 has been probably most influential in setting this,
 15 you know, he -- he -- he has used that as a guide
 16 to -- to -- to help develop what we have today.
 17 Q. And you mentioned reviewing literature.
 18 What other literature have you reviewed?
 19 A. I reviewed hormone treatments in -- in --
 20 in -- in transgender. I've reviewed surgical
 21 procedures in transgender. I -- I've reviewed the
 22 correctional literature in -- in -- in transgender.
 23 I reviewed some of the legal experiences of other
 24 states.

1 Q. What hormone therapy literature have you
 2 reviewed?
 3 A. That was early on in -- in -- in my work
 4 with the committee. I looked at the potential side
 5 effects. I looked at medications that are -- that
 6 are typically used. I looked at contraindications
 7 for medications. I looked at dosing that -- that
 8 was appropriate. You know, both -- you know,
 9 transition from male to female and female to male.
 10 I reviewed experiences, as far as potential
 11 consequences, side effects of -- of -- of surgery --
 12 surgical procedures and -- and --
 13 Q. I'm just asking about what's the specific
 14 literature that you reviewed?
 15 A. Oh, I did a Google search in medical --
 16 medical literature. I -- I -- there's a chapter
 17 in -- in -- in the Oxford Textbook of Correctional
 18 Psychiatry. I know that one for certain. The
 19 others have been journal articles and -- and other
 20 articles. I -- I have -- I might be able to produce
 21 a pile of it that I have in my office, but I -- I
 22 don't know if I've kept all of them.
 23 Q. And you mentioned other states' policies.
 24 What states' policies did you review?

1 A. I've seen and I've reviewed California's
2 policy, and I -- I -- I -- I don't remember if the
3 other one was Ohio. Those are a little more readily
4 available. I think it might have been Ohio.

5 Q. And are you saying the committee
6 decisions are influenced by those other state
7 policies?

8 A. No. No, not necessarily. I --

9 Q. Or I should say, are they guided by those
10 other state policies?

11 A. No. They're -- they're used as a -- a
12 reference point. I think some -- some of what they
13 have available has been very helpful, as far as
14 helpful models, because they've been further along
15 in this process than Illinois has. And --

16 Q. So have -- you mentioned that you
17 reviewed it. Are you saying all of the committee
18 members have reviewed these -- this literature and
19 these other state policies that you're talking
20 about?

21 A. I -- I don't know who in the committee
22 has. I --

23 Q. You're -- you're not aware that they have
24 reviewed it?

1 A. I sent out some of that to Dr. Meeks,
2 Dr. Hinton, I believe Dr. Reister. I -- I've sent
3 some of that to them. And so, you know, I -- I --
4 so I -- I don't know what other committee members
5 have -- have reviewed.

6 Q. Okay. Well, you know, my questions are
7 about what the committee guides its decisions based
8 on. And if the other committee members haven't seen
9 those or you don't know if they've seen them, it's a
10 little hard for me to understand how they could make
11 decisions based on those.

12 A. Uh-huh. Uh-huh.

13 Well, on the committee there's always
14 Dr. Reister, myself, who -- who are able to -- to
15 cite those -- the literature and cite the --
16 you know, to -- to bring that -- bring that to the
17 committee. I -- you know, that we -- I think it's
18 incumbent on both of us -- both of us feel a sense
19 of responsibility for this committee to -- to -- to
20 know as much as we can and -- and -- and be as up to
21 date as we can with this. So both of us are
22 committed to that and -- and so we provide that kind
23 of structure.

24 Q. How does the committee decide whether to

1 start a prisoner with gender dysphoria on hormone
2 therapy?

3 A. We -- we look at a number of things.
4 You know, first of all, is it -- is it the correct
5 diagnosis? Is it -- is the -- is the person
6 psychologically ready for -- for that? Do they
7 understand the potential benefits and consequences?
8 Is -- are their -- is their understanding realistic?
9 Is there anything that would prevent them from --
10 from going on, whether it means medical conditions?

11 It -- as far as the psychological
12 readiness for it, are they ready to have this kind
13 of transition occur, which encompasses a whole lot
14 of other details. And -- and if there aren't -- are
15 they psychologically -- or psychiatrically -- I'm
16 sorry -- are they -- are they at a -- at a place
17 that hormones would be -- would be okay to
18 introduce? And so there are a number of questions
19 that we have to -- have to have answered before we
20 say, yes, it sounds like it makes sense.

21 Q. So you listed out a whole bunch of
22 things. Are you saying that these criteria come
23 from the WPATH standards?

24 A. Some.

1 Q. And what -- and what doesn't come from
2 the WPATH standards?

3 A. You know, I think if you read the
4 WPATH standards, I -- actually, I think all of those
5 are going to be highlighted as far as relative
6 psych -- psychiatric stability, you know, the -- the
7 ruling out, for example, thromboembolism history,
8 psychologically readiness, the actual diagnosis that
9 fits. You know, all those -- all those are -- I
10 think are -- are consistent with WPATH. I don't --
11 yeah, I'd have to review what other -- what other
12 things I've told you, but I think -- I think all of
13 that is consistent with WPATH.

14 Q. And so the -- the committee hasn't
15 actually met with the prisoner; right? No one in
16 the committee has met with the -- with the prisoner;
17 is that right?

18 A. The -- the five of us, no. The -- the
19 people that would have met with them is going to be
20 their -- the MHP, the mental health professional,
21 the -- the medical doctor, and probably the warden,
22 and probably -- you know, the team that's
23 presenting. I -- I would -- I would think that just
24 about everyone on -- on that team has met the -- met

1 the individual.
 2 Q. Right. But the committee has not?
 3 That's all I'm asking.
 4 A. Correct.
 5 Q. And -- and you're, then, saying,
 6 for example, that to start someone on hormones, if
 7 a -- if the facility says this individual is ready
 8 to start hormones, you're gonna assess these various
 9 things and then decide whether they can start it,
 10 even if the -- if the facility is recommending? Is
 11 that the way it works?
 12 A. Correct.
 13 Q. And when you make that assessment and
 14 make that decision, you -- do you see their
 15 medical records for the prisoner?
 16 A. Their -- their medical -- sometimes.
 17 Sometimes we'll ask them to -- to review the chart
 18 and -- and they usually -- when they present,
 19 they'll have the chart there. So someone will,
 20 you know, go take a look at their labs or take a
 21 look at the physical exam or take a look at what
 22 have you. We have access to that at that time if we
 23 have questions about that.
 24 Q. But you don't always have the

1 only come to you if the facility medical staff want
 2 advice?
 3 A. Right.
 4 Q. And how do you make a decision, then, as
 5 a committee about the type or dosage of hormone
 6 therapy?
 7 A. Well, at that point, you know, we serve
 8 as more or less a second opinion to the doctor.
 9 Just to give you an example, one time recently there
 10 was a transgender female who was requesting
 11 injectable estrogen as opposed to oral estrogen
 12 because she didn't feel that the oral estrogen was
 13 helping.
 14 Well, literature indicates that
 15 injectable and oral seem to be -- you know, this
 16 doesn't seem to be a benefit to doing that
 17 necessarily. However, we requested the hormone
 18 levels. And so they provided us the -- the hormone
 19 levels and -- the -- the results of the hormone
 20 testing, the -- and the amount of medication and
 21 what was recommended -- and there, again, that's
 22 Dr. Meeks's realm -- to -- to increase the dosing of
 23 medications, recheck levels, and then report to us
 24 to see how -- how -- how she would do.

1 medical records as a committee when you make a
 2 decision?
 3 A. We have the medical administration
 4 records. So the -- what we call the MARs. And so
 5 it'll tell you what medications they're taking,
 6 whether they're complaint with it, and -- and -- so
 7 the record of medications will have that.
 8 Q. Right. But you don't have the entire
 9 medical records for that prisoner?
 10 A. Right. We have the summary of the
 11 medical in the 0400.
 12 Q. And that's a summary in this form that is
 13 provided to you by the facility?
 14 A. Yes. Uh-huh. And then we have access
 15 to, like I said, the medical personnel who can --
 16 who can give us more information.
 17 And -- and there are times that we've
 18 said, you know, get us more information or get a
 19 blood level, get whatever, come back to this
 20 committee, and report back in 30 days, in 60 days,
 21 90 days, what have you.
 22 Q. And in terms of the -- the committee's
 23 decision about the type or dosage of hormone
 24 therapy, you -- you said earlier that that would

1 And so, in essence, that served as a
 2 second opinion and gave us some oversight into
 3 treatment. We're -- we're able to hear her concerns
 4 of, you know, inadequate med -- medication res --
 5 response, and so we were gonna do that and have
 6 her -- have the doctor report back in -- I don't
 7 remember if it was 30 or 60 days -- with another
 8 blood level and -- and we were going to review
 9 response and make sure she was getting adequate
 10 treatment.
 11 Q. And the committee, when it's assessing
 12 the hormone level, is it following the standards of
 13 the Endocrine Society?
 14 A. I -- I believe so.
 15 Q. Are you familiar with those standards?
 16 A. I -- I -- I have a copy of it in my --
 17 you know, I -- I have a reference that I take a look
 18 at. Like I said, I'm not -- I'm -- I'm psychiatric
 19 and obviously that's medical, but it's -- I -- I
 20 don't know that in specific. I do have -- I do have
 21 reference -- a reference to that that I have during
 22 the committee that I look at but...
 23 Q. Right. I'm -- I'm just asking about
 24 the -- I understand that you're -- you're -- you're

1 not prescribing hormone therapy. But I'm asking --
2 again, you're -- you're answering questions on
3 behalf of the committee and the Department of
4 Corrections and --

5 A. Yes.

6 Q. -- so my questions are: What does the
7 committee decide or govern its decisions about
8 hormone levels by?

9 A. Uh-huh. Uh-huh.

10 Q. And -- and my question is: Are they the
11 Endocrine Society standards?

12 A. Uh-huh. I believe they are, yes. I --
13 yes. That's -- that's -- that's one of the things
14 I've reviewed, and I actually have in my -- my -- my
15 folder of things that I look at when I -- they have
16 access to during the committee.

17 Q. And as to the -- the questions about type
18 and frequency of blood testing, again, that's one of
19 those areas where you said that might come to your
20 attention from a physician sometimes?

21 A. Yes.

22 Q. It comes to the committee?

23 A. Sometimes we -- we request it, sometimes
24 we'll -- we'll -- we will look at it, sometimes

1 they'll provide it in their presentation, but...

2 Q. And again, my question is about how often
3 this prisoner's blood level should be tested?

4 A. Uh-huh.

5 Q. That would be something that would come
6 to the committee at some point; right?

7 A. At -- prior -- at -- at this point, we've
8 left a lot of this to the discretion of the treating
9 physician -- treating physician. And -- and it --
10 it -- it may not be that way in the future, but at
11 this point, you know, we've left it to the
12 discretion of the treating --

13 Q. But if --

14 A. -- doctor.

15 Q. Okay. But if the treating doctor has
16 questions about how often should I conduct testing
17 for this prisoner, the committee would be the
18 resource that the -- those physicians would come to?

19 A. Correct.

20 Q. And would those decisions also be guided
21 by the Endocrine Society standards?

22 A. We would look at the -- those standards,
23 yes. Uh-huh.

24 Q. How does the committee make decisions

1 about whether a prisoner should be provided social
2 transition? So this is D.

3 A. The committee expects it.

4 Q. The committee expects what?

5 A. Assistance in social transition. So --

6 Q. And assistance from the facility in
7 social transition?

8 A. Yes. As far as therapy, as far as
9 whether it means individual or group. Now, there
10 will be -- periodically, there'll be people who --
11 who refuse it and who don't feel they need and who
12 don't want to have access to it, but -- but that's
13 something that it's not a matter of whether they
14 need social transition support, it's a matter of we
15 feel that it's important for them to have it. And
16 we're going to encourage it. They can refuse,
17 but -- but -- but -- but for the most part, we're
18 going to encourage it.

19 Q. Right. And so you're saying that the
20 social transition that the committee would consider
21 is whether someone should be in group therapy?

22 A. That's part of it.

23 Q. And what about access to clothing
24 consistent with -- for -- feminine clothing for a

1 woman who is transgender?

2 A. Uh-huh. That's a -- the therap -- that's
3 the therapist's and -- and patient decision. And if
4 they request it, you know, we -- like I said, we --
5 we -- we've talked about allowing the -- the -- the
6 facility to make that decision, but we generally
7 rubber-stamp it and -- and -- with the caveat, like
8 I said, if there's any danger associated with it,
9 then that's -- that's -- then it can be limited,
10 but -- but aside from that, we're gonna -- we're
11 gonna allow it.

12 Q. Right. But I think you talked about bras
13 only. You haven't -- you didn't reference things
14 like underwear, for example, feminine underwear,
15 feminine grooming items. Is that something that the
16 committee approves for prisoners who are
17 transgender? That's part of social transition, you
18 understand?

19 A. Yeah, yeah. Yes, we have. Yeah, I --
20 I -- I don't remember.

21 Q. The committee has approved feminine
22 underwear for a transgender woman?

23 A. I don't remember that coming up. I -- I
24 don't remember that coming up.

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1 Q. But that's the kind of thing that would
 2 come to the attention of the committee?
 3 A. It could, yes. Uh-huh.
 4 Q. And you don't remember what -- what the
 5 committee has done about that?
 6 A. Right. I don't remember that being
 7 brought up in my -- my time in the committee.
 8 Q. And when you make a decision about social
 9 transition, would that be guided by the
 10 WPATH standards?
 11 A. I'd have to take a look at -- at -- at --
 12 at the specific question because, you know, we're --
 13 we're -- we're in a -- in a correctional setting
 14 which -- which sometimes has -- has its own nuances
 15 that we certainly don't want to compromise security
 16 and -- and -- and some things may not be appropriate
 17 in -- in -- in -- in -- in Department of Corrections
 18 versus in the -- in the free world.
 19 Q. Well, assuming for the particular
 20 prisoner who is seeking clothing, for example, that
 21 there's no concern about security for that
 22 particular prisoner -- prisoner, if -- in that
 23 instance, is the committee guiding its decision
 24 based on the WPATH standards?

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1 A. I believe so.
 2 Q. Has the committee -- can you think of a
 3 time when the committee has ever approved any kind
 4 of clothing -- feminine clothing for a transgender
 5 female in a male facility other than a bra?
 6 A. I don't remember that coming up. In --
 7 in -- in my time on the committee, I don't remember
 8 that coming up.
 9 Q. And on the last category, whether
 10 prisoner should be provided surgical treatment,
 11 that's come before the committee; right?
 12 A. Yes.
 13 Q. And that's never been approved, has it?
 14 A. At -- at this point, no.
 15 Q. What's -- what -- why is that? What's
 16 the criteria that the committee is applying to that
 17 decision?
 18 A. Well, there were a couple who had
 19 requested castration, but their release date was
 20 coming up very soon and -- and that -- that -- it
 21 wouldn't allow us to -- you know, we couldn't
 22 provide good quality of care and -- and couldn't
 23 guarantee aftercare and couldn't -- you know, it
 24 was -- it -- it would have been -- you know, there

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1 are complications that can occur, there are
 2 adjustments that occur. And -- and because they
 3 were leaving relatively soon, it didn't -- it didn't
 4 make sense clinically.
 5 Q. Right. I'm not asking about specific
 6 instances. I'm just asking -- well, I guess maybe
 7 this is the way to answer, but what is the criteria
 8 that the committee applies to the decision of that
 9 surgery?
 10 A. That has to be an individual -- on an
 11 individual basis.
 12 Q. And is that guided by the
 13 WPATH standards?
 14 A. To -- to some degree. To some degree it
 15 is because certainly there are some reasons that the
 16 WPATH gives that would not be a good -- a good -- an
 17 appropriate thing to do.
 18 Q. I don't -- I don't understand. What do
 19 you mean by that?
 20 A. If someone has active psychosis,
 21 for example, and can't give proper informed consent
 22 because of -- because of their -- their active
 23 psychosis, for example.
 24 Q. Well, I think the WPATH standards address

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1 that, don't they?
 2 A. Yes.
 3 Q. So -- so not providing surgery to someone
 4 who is actively psychotic, it's consistent with the
 5 WPATH standards?
 6 A. Right, right.
 7 Q. So is there anything other than the
 8 WPATH standards that guides the committee's
 9 decision?
 10 A. Certainly we have to take a look at it on
 11 an individual basis of -- of -- of, you know --
 12 you know, I don't -- I don't -- you know, the -- the
 13 department doesn't say absolutely no, it's not going
 14 to approve, but I think it has to be reviewed on an
 15 individual basis.
 16 Q. Right. That's consistent with the
 17 WPATH Standard, isn't it, individualized assessment
 18 and treatment?
 19 A. Yes.
 20 Q. Have you ever engaged an -- an outside
 21 specialist to advise the committee?
 22 A. No.
 23 Q. So that -- that would be true with
 24 respect to surgery, too, you've not asked that

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1 someone be evaluated for surgery by a specialist
 2 outside the system?
 3 A. Correct.
 4 Q. I'd like to look -- I'd like you to look
 5 back at Exhibit No. 13, page 4, Section 3, at the
 6 top of the page. The facility medical director
 7 shall inform the offender of the department's policy
 8 regarding gender assignment surgery.
 9 You see what I'm reading?
 10 A. Yes.
 11 Q. So facility and med -- medical directors
 12 are required to tell offenders who are transgender
 13 about this extraordinary -- this -- this -- the
 14 standard for being able to have surgery; is that
 15 right?
 16 A. According to this, yes.
 17 Q. Would you agree that that would
 18 discourage prisoners from seeking surgery to treat
 19 their gender dysphoria?
 20 A. I don't know that -- I -- I don't know
 21 that -- I don't know if that would or not.
 22 Q. The committee meets once a month; right?
 23 A. At least once a month, yes.
 24 Q. Are there times when it's met more than

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1 once?
 2 A. Yes.
 3 Q. When is that?
 4 A. When considering -- when -- we've had
 5 consideration of other -- of -- of -- other
 6 circumstances.
 7 Q. And there are committee records for every
 8 time the committee meets; is that right?
 9 A. Yes.
 10 Q. And there are months when the committee
 11 does not meet; is that right?
 12 A. We have set a -- a first Monday -- or
 13 first Tuesday of the month standing time. And
 14 from -- from the time I've been there, it has been
 15 scheduled irregular times, but I believe it's been
 16 on a monthly basis.
 17 Q. Well, I believe there was no committee
 18 meeting in December of 2018.
 19 A. I don't know. I'd -- I'd have to take a
 20 look --
 21 Q. Here --
 22 A. -- but I don't think we've --
 23 Q. Okay.
 24 A. I don't think we've skipped, but I'm

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1 not -- I mean...
 2 Q. Who decides which prisoners' cases are
 3 presented? Do you decide that now?
 4 A. No. You know, there, again, by -- by AD,
 5 whenever there's a new person who's identified,
 6 whether that means have -- has been in the facility
 7 for a while or enters through an R&C or transfers
 8 from one facility to the next, or whenever one of
 9 the treating MHPs, his request -- or the individual
 10 has a request to -- to bring something to the
 11 committee, so -- or whenever there's a concern from
 12 an MHP. So there's some -- there's some things that
 13 absolutely it gets presented and some as needed and
 14 will be -- will be open for presentation.
 15 Q. And how long is the discussion of each
 16 prisoner?
 17 A. Well, because we have so many to discuss,
 18 we -- we schedule them every six minutes. Now,
 19 it -- it -- these committee mi -- committee meetings
 20 go long oftentimes and there have been times we've
 21 had half hour or more or sometimes we've had to say,
 22 you know, this is something we have to take --
 23 you know, we'll have to -- we'll have to spend a
 24 little more time with it elsewhere. So -- but --

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1 Q. But sometimes they only last six minutes?
 2 A. Yeah, yeah. If it's relatively easy,
 3 brief, what have you, yes.
 4 Q. What happens if the members of the
 5 committee don't agree on what kind of treatment
 6 should be provided?
 7 A. We'll have to make some sort of decision.
 8 And, you know, we, as the committee members,
 9 we'll -- we'll -- we'll -- we'll make that decision
 10 and -- and -- and we -- we may ask to reconvene
 11 again at the next meeting and re-present them at the
 12 next meeting.
 13 Q. Okay. But I mean, ultimately, I guess
 14 there are five people on the committee, so the
 15 majority prevails? Is that the way it works?
 16 A. Yes. Yeah. And then the --
 17 Q. 'Cause each -- I'm sorry?
 18 A. And the MHPs, you know, take direction
 19 from -- from Dr. Hinton and me --
 20 Q. Right.
 21 A. -- as far as treatment.
 22 Q. Right. And then does the committee -- is
 23 there a -- is -- the committee is the final word,
 24 though; right?

1 A. Yes.
 2 Q. There's no -- there's no appeal of the
 3 committee decision, is there?
 4 A. I guess it could be appealed to the
 5 director. And -- but -- it's not stated anywhere,
 6 but it -- but it could always be -- I think it could
 7 always be appealed to the director, I would imagine.
 8 Q. Director Baldwin?
 9 A. Yes, I would imagine.
 10 Q. Okay. Has that ever happened?
 11 A. Not that I know of. I -- I'm -- I'm
 12 relatively new at the committee, so not that I've
 13 seen.
 14 Q. So if a prisoner is concerned about their
 15 care and believes their care is inadequate, they
 16 can't request a meeting, can they?
 17 A. Sure.
 18 Q. They -- they can call up the committee
 19 and say -- or some -- contact the committee directly
 20 and say, we'd like -- I'd like you to meet about my
 21 case?
 22 A. Sure. We would -- we would do that.
 23 Q. Has that ever happened?
 24 A. Has that ever happened? You know,

1 with -- there have been some concerns that -- yeah,
 2 we had a couple of concerns that came up recently
 3 that, you know, I -- I had Dr. Reister see them,
 4 and -- and then we had a phone call with
 5 Dr. Reister, the treating MHP, the mental health
 6 authority there, and myself, and so --
 7 Q. The prisoner contacted the committee
 8 members directly?
 9 A. No. Through their therapist, they --
 10 they -- they sent a message that they had some
 11 concerns, that we needed to follow up.
 12 Q. So their process would be if a prisoner
 13 is conc -- believes their care is inadequate, they
 14 would contact the mental health professional who
 15 would then contact the committee. Is that the way
 16 it works?
 17 A. Right, right. Because they are -- they
 18 are their advocate, and so -- they -- they play the
 19 role of their advocate.
 20 Q. And the committee records themselves -- I
 21 believe you've called this a Form 400?
 22 A. 0400, yes.
 23 Q. 0400?
 24 A. Yes.

1 Q. Is -- so the committee notes would be the
 2 recommendations added to that Form 0400?
 3 A. Correct.
 4 Q. Are there any other records that are kept
 5 by the committee, other than that -- those committee
 6 notes?
 7 A. There are times when we've -- you know,
 8 when -- when -- when we've had meetings where we
 9 have -- we have recorded them and documented them.
 10 Q. You have recorded meetings and documented
 11 them? Is that what you said?
 12 A. There -- there was one in particular,
 13 yes. Uh-huh.
 14 Q. And what happened to those -- to that
 15 recording or that -- that -- this is a recording?
 16 A. It was transcribed.
 17 Q. There was a transcription of a recording
 18 of that meeting; is that right?
 19 A. Right. Yes.
 20 Q. And that -- and what happened to that?
 21 And what --
 22 A. We -- we -- we saved it, and, you know,
 23 we made this -- it was a -- it was a -- a meeting we
 24 made decisions on and -- and we wanted to save it

1 and -- in case we needed it and we --
 2 Q. So that's a part of the committee
 3 records, this transcription?
 4 A. Yes.
 5 Q. And when did that happen, that you
 6 transcribed a committee meeting?
 7 A. It might have been January.
 8 Q. January of this year?
 9 A. Yes. It might have been.
 10 Q. What was the reason for transcribing --
 11 or taping and transcribing a committee meeting?
 12 A. We were making a decision in moving an
 13 offender, changing the offender placement.
 14 Q. And was this -- what kind of change in
 15 placement was this?
 16 A. From a male facility to a female facility.
 17 Q. So was this the Hampton matter?
 18 A. Yes.
 19 Q. Have there been any other committee
 20 meetings that have been recorded in this way?
 21 A. No.
 22 Q. So it's not a normal thing?
 23 A. No. But it's available. If it -- if
 24 it -- if it feels like it's important for us to do,

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1 back. We want to do what's most appropriate for our
 2 patients.
 3 Q. Would the -- does -- would it be
 4 appropriate for the committee to deny initiation of
 5 hormone therapy for a patient to -- to undergo
 6 counseling?
 7 A. We -- we never deny counseling. We
 8 always encourage it.
 9 Q. No. My question is: Would you -- would
 10 the committee deny a request to start hormone
 11 therapy because someone has not completed
 12 counseling?
 13 A. In -- in the scenario where there's
 14 ambivalence and -- and -- and there's -- or a person
 15 doesn't -- isn't secure in their gender identity --
 16 still have issues of that that -- that isn't very
 17 clear, I think the -- the committee sometimes will
 18 say, you know what, make sure they're ready for
 19 this. Make sure that they are committed, and
 20 it's -- it's not an ambivalent decision. Make sure
 21 that it's -- you know, that -- that -- that you --
 22 you know, that they make progress to the point where
 23 they're -- they're making a good, informed consent
 24 rather than an am -- ambivalent one or -- you know,

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1 this medical treatment is serious, and -- and we
 2 need to make sure that they're -- that it's
 3 appropriate.
 4 Q. Would it be appropriate for the committee
 5 to deny a prisoner hormone therapy because the
 6 prisoner's obese?
 7 A. If it's -- if -- if it's medically
 8 potentially complicating, then that's -- that's the
 9 decision of the medical provider.
 10 Q. Is it -- is it something that the
 11 committee does, denies hormone therapy to a prisoner
 12 because they're obese?
 13 A. If the committee sees medical problems
 14 that -- that would be a potential harm to the
 15 patient, then -- then the -- the committee may say,
 16 you know, that's dangerous, that's not appropriate.
 17 Q. Would it be appropriate for the committee
 18 to deny a prisoner hormone therapy because they are
 19 HIV positive?
 20 A. No. Unless, you know, they felt it would
 21 interfere with their -- with their medical treatment
 22 and -- and -- and you would have to weigh the risks
 23 versus the benefits.
 24 Q. Would it be appropriate for the committee

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1 to deny a prisoner hormone therapy because the
 2 prisoner delayed identifying themselves as
 3 transgender?
 4 A. Transgender is usually something that
 5 starts very early in life and if clinically it
 6 doesn't seem like this is a transgender situation
 7 and -- I -- I -- I could see the committee
 8 questioning whether that's an accurate diagnosis.
 9 And if they came out -- they -- they'd say they're
 10 transgender at 35, but they didn't have a history of
 11 it early on in childhood, that's not consistent with
 12 what transgender is usually like.
 13 I could see the committee say, you know,
 14 make sure you closely look at this and review this
 15 with them and make sure this is an accurate
 16 diagnosis, and -- and it's that he's coming out now
 17 at 35 versus, you know -- but it's always been
 18 there, it's been -- it's consistent with what
 19 happens in transgender and it isn't a different type
 20 of issue of transvestism or who -- or -- or what
 21 have you. So you'd want to make a -- a good
 22 decision.
 23 Q. So you can imagine that if someone
 24 said -- identified as transgender when they were

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1 older, then the committee might deny them hormone
 2 therapy?
 3 A. The committee may ask for more
 4 information and clarification and -- and -- and look
 5 at that more closely, because that's not consistent
 6 with what happens in -- in the transgender
 7 population.
 8 Hormone treatment can, you know,
 9 certainly have a -- a lot of potential side effects,
 10 and, you know, can do some very permanent -- have
 11 very permanent effects on a person, and -- and it
 12 shouldn't be taken lightly.
 13 MR. KNIGHT: Could we take a few-minute break?
 14 MR. HIGGERSON: Yeah.
 15 THE VIDEOGRAPHER: It is 4:58 P.M. We go off
 16 the record.
 17 (A recess was had from 4:58 p.m. to
 18 5:07 p.m.)
 19 THE VIDEOGRAPHER: It is the beginning of Tape
 20 No. 3 of the testimony of Dr. Puga. It is
 21 5:07 P.M., and we're back on the record.
 22 Q. (By Mr. Knight) Dr. Puga, is a request
 23 for permanent hair removal something that comes
 24 before the committee?

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1 A. Yes.
 2 Q. And is that something that the committee
 3 approves?
 4 A. It hasn't yet.
 5 Q. Is it currently not available at the
 6 Department of Corrections?
 7 A. Correct.
 8 Q. And turning to the -- our last topic
 9 area, this is No. 9: Any oversight, such as quality
 10 assurance reviews performed by the transgender
 11 committee or anyone else at IDOC regarding the
 12 medical treatment of gender dysphoria, whether those
 13 staff work for IDOC or for the -- for Wexford.
 14 Do you -- do you see which one I'm
 15 looking at?
 16 A. Yes, No. 9.
 17 Q. I see you looking at it.
 18 A. Yes.
 19 Q. Okay. Is there any quality assurance
 20 review performed by the committee regarding this --
 21 the medical treatment of gender dysphoria?
 22 A. Not to date. That's something that's in
 23 the works.
 24 Q. And -- and where is it in the works?

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1 A. There -- I have had some communication
 2 with our CQI director about this a couple months
 3 back and -- and I've just developed a few bullet
 4 points that -- that's -- it's -- it's on my to-do
 5 list.
 6 Q. Okay. So you've had a conversation.
 7 Anything beyond that?
 8 A. No, not at this point. It's early in
 9 its -- in its stages.
 10 Q. Okay. So it sounds like the kind of
 11 thing that's not going to happen any time soon?
 12 A. Depends on how you describe that.
 13 Probably within -- within a few months, yes.
 14 Q. Okay. And -- but that's going to depend
 15 on other people other than yourself?
 16 A. Yes.
 17 Q. And is this something that you've done,
 18 or is this something the committee is -- has talked
 19 about, having quality -- or having quality assurance
 20 reviews of transgender medical care?
 21 A. That's something that I've -- I've done.
 22 The CQI committee in our department is relatively
 23 new. So we're -- we're -- we're beginning to
 24 formulate the details on -- on -- on -- on what we

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1 look at and how often we look at it, and so this is
 2 part of it.
 3 Q. The CQI committee, what is the CQI
 4 committee?
 5 A. Continuous quality improvement.
 6 Q. And you're on that committee?
 7 A. No.
 8 Q. Okay. But it -- so it's something that
 9 you brought to the attention of the CQI committee?
 10 A. Yes.
 11 Q. And who did you bring it to it -- whose
 12 attention did you bring it to?
 13 A. Dr. Sim.
 14 Q. Okay. And again, the -- you did that
 15 yourself as opposed to the committee doing that?
 16 A. Yes.
 17 Q. Has the committee been consulted about
 18 whether that's something that should happen?
 19 A. No.
 20 Q. Okay.
 21 MR. KNIGHT: I have nothing further.
 22 MR. HIGGERSON: Okay. I just have one thing I
 23 want to clarify.
 24 ///

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1 EXAMINATION
 2 BY MR. HIGGERSON:
 3 Q. You testified earlier that when there's a
 4 disagreement among the committee that it might go to
 5 a majority vote. Do all members of the committee
 6 have equal say on all issues that come before it?
 7 A. The only time we haven't had a
 8 consensus -- well, I'm sorry. We -- we generally
 9 have had a consensus.
 10 Now, does everyone have an equal vote?
 11 It hasn't come to that, but I think with clinical
 12 decisions, I don't think we're going to take the --
 13 the transfer coordinator input and -- and -- and the
 14 chief of operations, you know, may not weigh in as
 15 heavily with clinical and -- and they -- they --
 16 they really know their roles, and so they're able to
 17 say -- you know, defer it to -- to those of us
 18 who -- you know, who -- who -- who know the clinical
 19 and -- and are responsible for the clinical.
 20 So do they have an equal vote? It hasn't
 21 come to that, as far as having that kind of a
 22 scenario, but -- but I would say that if it's a
 23 clinical thing, there -- you know, we -- it's going
 24 to be more weighted toward the clinical people --